



TREATY SERIES 2007
N° 78

International Wheat Agreement

Done at London on 14 March 1986

Entered into force with respect to Ireland on 1 July 1986

Terminated in accordance with its provisions on 30 June 1995

Presented to Dáil Éireann by the Minister for Foreign Affairs

INTERNATIONAL WHEAT AGREEMENT

Preamble

The signatories to this Agreement,

Considering that the International Wheat Agreement, 1949 was revised, renewed or extended on successive occasions leading to the conclusion of the International Wheat Agreement, 1971,

Considering that the provisions of the International Wheat Agreement, 1971, consisting of the Wheat Trade Convention, 1971, on the one hand, and the Food Aid Convention, 1980, on the other, as extended by Protocol, will expire on 30th June 1986, and that it is desirable to conclude an agreement for a new period,

HAVE AGREED that the International Wheat Agreement, 1971 shall be updated and renamed the International Wheat Agreement, 1986, which shall consist of two separate legal instruments:

- (a) the Wheat Trade Convention, 1986 and
- (b) the Food Aid Convention, 1986, and that each of these two Conventions, or either of them as appropriate, shall be submitted for signature and ratification, acceptance or approval, in conformity with their respective constitutional or institutional procedures, by the Governments concerned.

PART I GENERAL

Article 1 *Objectives*

The objectives of this Convention are:

- (a) To further international co-operation in all aspects of trade in wheat, and other grains, especially in so far as these affect the wheat situation;
- (b) To promote the expansion of international trade in grains, and to secure the freest possible flow of this trade, including the elimination of trade barriers and unfair and discriminatory practices, in the interest of all members, in particular developing members;
- (c) To contribute to the fullest extent possible to the stability of international grain markets in the interests of all members, to enhance world food security, and to contribute to the development of countries whose economies are heavily dependent on commercial sales of grain;
- (d) To provide a forum for exchange of information and discussion of members' concerns regarding trade in grains; and

(e) To provide an appropriate framework for the possible negotiation of a new international agreement or convention with economic provisions.

Article 2 *Definitions*

For the purposes of this Convention:

(1) (a) “Council” means the International Wheat Council established by the International Wheat Agreement, 1949 and continued in being by Article 9;

(b)

(i) “member” means a party to this Convention;

(ii) “exporting member” means a member so designated under Article 12;

(iii) “importing member” means a member so designated under Article 12;

(c) “Executive Committee” means the Committee established under Article 15;

(d) “Sub-Committee on Market Conditions” means the Sub-Committee established under Article 16;

(e) “grain” or “grains” means wheat, wheat flour, rye, barley, oats, maize, millet and sorghum, and such other grains and products as the Council may decide;

(f)

(i) “purchase” means a purchase of grain for import, or the quantity of grain so purchased, as the context requires;

(ii) “sale” means a sale of grain for export, or the quantity of such grain so sold, as the context requires;

(iii) where reference is made in this Convention to a purchase or sale, it shall be understood to refer not only to purchases or sales concluded between the Governments concerned, but also to purchases or sales concluded between private traders, and to purchases or sales concluded between a private trader and the Government concerned;

(g) “special vote” means a vote requiring at least two thirds of the votes cast by exporting members present and voting, and at least two thirds of the votes cast by the importing members present and voting, counted separately;

(h) “crop year” means the period from 1 July to 30 June;

(i) “working day” means a working day at the headquarters of the Council.

(2) Any reference in this Convention to a “Government” or “Governments” shall be construed as including a reference to the European Economic Community (hereinafter referred to as the EEC). Accordingly, any reference in this Convention to “signature”

or to the “deposit of instruments of ratification, acceptance, or approval” or “an instrument of accession” or “a declaration of provisional application” by a Government shall, in the case of the EEC, be construed as including signature or declaration of provisional application on behalf of the EEC by its competent authority and the deposit of the instrument required by the institutional procedures of the EEC to be deposited for the conclusion of an international agreement.

Article 3

Information, Reports and Studies

(1) To facilitate the achievement of the objectives in Article 1, make possible a fuller exchange of views at Council sessions, and provide information on a continuing basis to serve the general interest of members, arrangements shall be made for regular reports and exchange of information, and also special studies, as appropriate, covering grains, focusing primarily upon the following:

- (a) supply, demand and market conditions;
- (b) developments in national policies and their effects on the international market;
- (c) developments concerning the improvement and expansion of trade, utilization, storage and transportation, especially in developing countries.

(2) To improve the collection and presentation of information for those reports and studies referred to in paragraph (1) of this Article, to make it possible for more members to participate directly in the work of the Council, and to supplement the guidance already given by the Council in the course of its sessions, there shall be established a Sub-Committee on Market Conditions with the functions specified in Article 16.

Article 4

Consultations on Market Developments

(1) If the Sub-Committee on Market Conditions, in the course of its continuous review of the market under Article 16, is of the opinion that developments in the international grain market seriously threaten to affect the interests of members, or if such developments are called to the Sub-Committee’s attention by the Executive Director on his own initiative or at the request of any member of the Council, it shall immediately report the facts concerned to the Executive Committee. The Sub-Committee, in so informing the Executive Committee, shall give particular regard to those circumstances which threaten to affect the interests of members.

(2) The Executive Committee shall meet within ten working days to review such developments and, if it deems it appropriate, request the Chairman of the Council to convene a session of the Council to consider the situation.

Article 5
Commercial Purchases and Special Transactions

(1) A commercial purchase for the purposes of this convention is a purchase as defined in Article 2 which conforms to the usual commercial practices in international trade and which does not include those transactions referred to in paragraph (2) of this Article.

(2) A special transaction for the purposes of this Convention is one which includes features introduced by the Government of a member concerned which do not conform to usual commercial practices. Special transactions include the following:

(a) Sales on credit in which, as a result of government intervention, the interest rate, period of payment, or other related terms do not conform to the commercial rates, periods or terms prevailing in the world market;

(b) Sales in which the funds for the purchase of grain are obtained under a loan from the Government of the exporting member tied to the purchase of grain;

(c) Sales for currency of the importing member which is not transferable or convertible into currency or goods for use in the exporting member;

(d) Sales under trade agreements with special payments arrangements which include clearing accounts for settling credit balances bilaterally through the exchange of goods, except where the exporting member and the importing member concerned agree that the sale shall be regarded as commercial;

(e) Barter transactions:

(i) which result from the intervention of Governments where grain is exchanged at other than prevailing world prices, or

(ii) which involve sponsorship under a government purchase programme, except where the purchase of grain results from a barter transaction in which the country of final destination was not named in the original barter contract;

(f) A gift of grain or a purchase of grain out of a monetary grant by the exporting member made for that specific purpose;

(g) Any other categories of transactions, as the Council may prescribe, that include features introduced by the Government of a member concerned which do not conform to usual commercial practices.

(3) Any question raised by the Executive Director or by any member as to whether a transaction is a commercial purchase as defined in paragraph (1) of this Article or a special transaction as defined in paragraph (2) of this Article shall be decided by the Council.

Article 6
Guidelines Relating to Concessional Transactions

(1) Members undertake to conduct any concessional transactions in grains in such a way as to avoid harmful interference with normal patterns of production and international commercial trade.

(2) To this end both supplying and recipient members shall undertake appropriate measures to ensure that concessional transactions are additional to commercial sales which could reasonably be anticipated in the absence of such transactions, and would increase consumption or stocks in the recipient country. Such measures shall, for countries which are members of FAO, be consistent with the FAO Principles of Surplus Disposal and Guiding Lines and the consultative obligations of FAO members, and may include the requirement that a specified level of commercial imports of grains agreed with the recipient country be maintained on a global basis by that country. In establishing or adjusting this level, full regard shall be had to the commercial import levels in a representative period, to recent trends in utilization and imports, and to the economic circumstances of the recipient country, including, in particular, its balance-of- payments situation.

(3) Members, when engaging in concessional export transactions, shall consult with exporting members whose commercial sales might be affected by such transactions to the maximum possible extent before such arrangements are concluded with recipient countries.

(4) The Secretariat shall periodically report to the Council on developments in concessional transactions in grains.

Article 7
Reporting and Recording

(1) Members shall provide regular reports, and the Council shall maintain records for each crop year, showing separately commercial and special transactions, of all shipments of grain by members and all imports of grain from non-members. The Council shall also maintain, to the extent possible, records of all shipments between non-members.

(2) Members shall provide, as far as possible, such information as the Council may require concerning their grain supply and demand, and report promptly all changes in their national grain policies.

(3) For the purposes of this Article:

(a) Members shall send to the Executive Director such information concerning the quantities of grain involved in commercial sales and purchases and special transactions as the Council within its competence may require, including:

(i) in relation to special transactions, such detail of the transactions as will enable them to be classified in accordance with Article 5;

(ii) such information as may be available as to the type, class, grade and quality of the grains concerned;

(b) Any member when exporting grain shall send to the Executive Director such information relating to their export prices as the Council may require;

(c) The Council shall obtain regular information on currently prevailing grain transportation costs, and members shall report such supplementary information as the Council may require.

(4) In the case of any grain which reaches the country of final destination after resale in, passage through, or transshipment from the ports of, a country other than that in which it originated, members shall to the maximum extent possible make available such information as will enable the shipment to be entered in the records as a shipment between the country of origin and the country of final destination. In the case of a resale, the provisions of this paragraph shall apply if the grain originated in the country of origin during the same crop year.

(5) The Council shall make rules of procedure for the reports and records referred to in this Article. Those rules shall prescribe the frequency and the manner in which those reports shall be made and shall prescribe the duties of members with regard thereto. The Council shall also make provision for the amendment of any records or statements kept by it, including provision for the settlement of any dispute arising in connection therewith. If any member repeatedly and unreasonably fails to make reports as required by this Article, the Executive Committee shall arrange consultations with that member to remedy the situation.

Article 8

Disputes and Complaints

(1) Any disputes concerning the interpretation or application of this Convention which is not settled by negotiation shall, at the request of any member which is a party to the dispute, be referred to the Council for decision.

(2) Any member which considers that its interests as a party to this Convention have been seriously prejudiced by actions of any one or more members affecting the operation of this Convention may bring the matter before the Council. In such a case, the Council shall immediately consult with the members concerned in order to resolve the matter. If the matter is not resolved through such consultations, the Council shall consider the matter further and may make recommendations to the members concerned.

PART II ADMINISTRATION

Article 9

Constitution of the Council

(1) The International Wheat Council, established by the International Wheat Agreement, 1949, shall continue in being for the purpose of administering

this Convention with the membership, powers and functions provided in this Convention.

(2) Members may be represented at Council meetings by delegates, alternates and advisers.

(3) The Council shall elect a Chairman and a Vice-Chairman who shall hold office for one crop year. The Chairman shall have no vote and the Vice-Chairman shall have no vote while acting as Chairman.

Article 10
Powers and Functions of the Council

(1) The Council shall establish its Rules of Procedure.

(2) The Council shall keep such records as are required by the terms of this Convention and may keep such other records as it considers desirable.

(3) In order to enable the Council to discharge its functions under this Convention, the Council may request, and members undertake to supply, subject to the provisions of paragraph (2) of Article 7, such statistics and information as are necessary for this purpose.

(4) The Council may, by special vote, delegate to any of its committees, or to the Executive Director, the exercise of powers or functions other than the following:

(a) Decisions on matters under Article 8;

(b) Review, under Article 11, of the votes of members listed in the Annex;

(c) Determination of exporting and importing members and distribution of their votes under Article 12;

(d) Location of the seat of the Council under paragraph (1) of Article 13;

(e) Appointment of the Executive Director, under paragraph (2) of Article 17;

(f) Adoption of the budget and assessment of members' contributions under Article 21;

(g) Suspension of the voting rights of a member under paragraph (6) of Article 21;

(h) Any request to the Secretary-General of UNCTAD to convene a negotiating conference under Article 22;

(i) Exclusion of a member from the Council under Article 30;

(1) Recommendation of an amendment under Article 32;

(k) Extension or termination of this Convention under Article 33. The Council may at any time revoke such delegation by a majority of the votes cast.

(5) Any decision made under any powers or functions delegated by the Council in accordance with paragraph (4) of this Article shall be subject to review by the Council at the request of any member made within a period which the Council shall prescribe. Any decision in respect of which no request for review has been made within the prescribed period shall be binding on all members.

(6) In addition to the powers and functions specified in this Convention the Council shall have such other powers and perform such other functions as are necessary to carry out the terms of this Convention.

Article 11

Votes for Entry into Force and Budgetary Procedures

(1) For the purposes of the entry into force of this Convention under paragraph (1) of Article 28, the votes of each Government shall be as set out in the Annex.

(2) For the purposes of the assessment of financial contributions under Article 21, the votes of members shall be based on those set out in the Annex subject to the following:

(a) Upon the entry into force of the Convention, the Council shall redistribute the votes in the Annex among the Governments which have deposited instruments of ratification, acceptance, approval or accession to the Convention, or declarations of provisional application of it, in proportion to the number of votes held by each of them in the Annex.

(b) After the Convention has entered into force, whenever any Government becomes, or ceases to be, a party to this Convention, the Council shall redistribute the votes of the other members in proportion to the number of votes held by each member listed in the Annex.

(c) Three years after the entry into force of this Convention, and whenever the Convention is extended under paragraph (2) of Article 33, the Council shall review and may adjust the votes of members listed in the Annex.

(3) For all other purposes regarding the administration of the Convention, the votes to be exercised by members shall be as determined under Article 12.

Article 12

Determination of Exporting and Importing Members and Distribution of their Votes

(1) At the first session held under this Convention, the Council shall establish which members shall be exporting members and which members shall be importing members for the purposes of the Convention. In so deciding, the Council shall take account of the wheat trading patterns of those members and of their own views.

(2) As soon as the Council has determined which members shall be exporting and which shall be importing members under this Convention, the exporting members, on the basis of their votes under Article 11 shall divide their votes among them as they shall decide, subject to the conditions laid down in paragraph (3) of this Article, and the importing members shall similarly divide their votes.

(3) For the purposes of the allocation of votes under paragraph (2) of this Article, the exporting members shall together hold 1,000 votes, and the importing members shall together hold 1,000 votes. No member shall hold more than 333 votes as an exporting member or more than 333 votes as an importing member. There shall be no fractional votes.

(4) The lists of exporting and importing members shall be reviewed by the Council, in the light of changing patterns in their wheat trade, after a period of three years following the entry into force of the Convention. They shall also be reviewed whenever the Convention is extended under paragraph (2) of Article 33.

(5) At the request of any member, the Council may, at the beginning of any crop year, agree by special vote to the transfer of that member from the list of exporting members to the list of importing members, or from the list of importing members to the list of exporting members, as appropriate.

(6) The distribution of the votes of exporting and importing members shall be reviewed by the Council whenever the lists of the exporting and importing members are changed under paragraphs (4) or (5) of this Article. Any redistribution of votes under this paragraph shall be subject to the conditions set out in paragraph (3) of this Article.

(7) Whenever any Government becomes, or ceases to be, a party to this Convention, the Council shall redistribute the votes of the other exporting or importing members, as appropriate, in proportion to the number of votes held by each member, subject to the conditions set out in paragraph (3) of this Article.

(8) Any exporting member may authorize any other exporting member, and any importing member may authorize any other importing member, to represent its interests and to exercise its votes at any meeting or meetings of the Council. Satisfactory evidence of such authorization shall be submitted to the Council.

(9) If at any meeting of the Council a member is not represented by an accredited delegate and has not authorized another member to exercise its votes in accordance with paragraph (8) of this Article, or if at the date of any meeting any member has forfeited, has been deprived of, or has recovered its votes under any provisions of this Convention, the total votes to be exercised by the exporting members at that meeting shall be adjusted to a figure equal to the total of votes to be exercised at that meeting by the importing members and redistributed among exporting members in proportion to their votes.

Article 13
Seat, Sessions and Quorum

- (1) The seat of the Council shall be in London unless the Council decides otherwise.
- (2) The Council shall meet at least once during each half of each crop year and at such other times as the Chairman may decide, or as otherwise required by this Convention.
- (3) The Chairman shall convene a session of the Council if so requested by (a) five members or (b) one or more members holding a total of not less than 10 per cent of the total votes or (c) the Executive Committee.
- (4) The presence of delegates with a majority of the votes held by the exporting members and a majority of the votes held by the importing members prior to any adjustment of votes under paragraph (9) of Article 12 shall be necessary to constitute a quorum at any meeting of the Council.

Article 14
Decisions

- (1) Except where otherwise specified in this Convention, decisions of the Council shall be by a majority of the votes cast by the exporting members and a majority of the votes cast by the importing members, counted separately.
- (2) Without prejudice to the complete liberty of action of any member in the determination and administration of its agricultural and price policies, each member undertakes to accept as binding all decisions of the Council under the provisions of this Convention.

Article 15
Executive Committee

- (1) The Council shall establish an Executive Committee consisting of not more than six exporting members elected annually by the exporting members and not more than eight importing members elected annually by the importing members. The Council shall appoint the Chairman of the Executive Committee and may appoint a Vice-Chairman.
- (2) The Executive Committee shall be responsible to and work under the general direction of the Council. It shall have such powers and functions as are expressly assigned to it under this Convention and such other powers and functions as the Council may delegate to it under paragraph (4) of Article 10.
- (3) The exporting members on the Executive Committee shall have the same total number of votes as the importing members. The votes of the exporting members on the Executive Committee shall be divided among them as they shall decide, provided that no such exporting member shall have more than 40 per cent of the total votes of those exporting members. The votes of the importing members on the Executive Committee shall be divided among them as they shall decide, provided that no such

importing member shall have more than 40 per cent of the total votes of those importing members.

(4) The Council shall prescribe rules of procedure regarding voting in the Executive Committee and may make such other provision regarding rules of procedure in the Executive Committee as it thinks fit. A decision of the Executive Committee shall require the same majority of votes as this Convention prescribes for the Council when making a decision on a similar matter.

(5) Any member of the Council which is not a member of the Executive Committee may participate, without voting, in the discussion of any question before the Executive Committee whenever the latter considers that the interests of that member are affected.

Article 16

Sub-Committee on Market Conditions

(1) The Executive Committee shall establish a Sub-Committee on Market Conditions consisting of representatives of not more than six exporting and six importing members. The Chairman of the Sub-Committee shall be appointed by the Executive Committee.

(2) The Sub-Committee shall keep under continuous review, and report to members on, all matters affecting the world grain economy. The Sub-Committee shall take account, in its review, of relevant information supplied by any member of the Council.

(3) The Sub-Committee shall supplement the guidance given by the Council to assist the Secretariat in carrying out the work envisaged in Article 3.

(4) The Sub-Committee shall make special efforts to involve other members of the Council in its discussion of questions that directly affect their interests, such as their national grain policies, or particularly in the case of developing countries, their import requirements. Any member of the Council which is not a member of the Sub-Committee may attend its meetings as an observer.

(5) The Sub-Committee shall advise in accordance with the relevant Articles of the Convention and on any matters which the Council or the Executive Committee may refer to it.

Article 17

Secretariat

(1) The Council shall have a Secretariat consisting of an Executive Director, who shall be its chief administrative officer, and such staff as may be required for the work of the Council and its Committees.

(2) The Council shall appoint the Executive Director who shall be responsible for the performance of the duties devolving upon the Secretariat in the administration of this

Convention and for the performance of such other duties as are assigned to him by the Council and its Committees.

(3) The staff shall be appointed by the Executive Director in accordance with regulations established by the Council.

(4) It shall be a condition of employment of the Executive Director and of the staff that they do not hold or shall cease to hold financial interest in the grain trade and that they shall not seek or receive instructions regarding their duties under this Convention from any Government or from any other authority external to the Council.

Article 18 *Admission of Observers*

The Council may invite any non-member State, and any intergovernmental organization, to attend any of its meetings as an observer.

Article 19 *Co-operation with other Intergovernmental Organizations*

(1) The Council may make whatever arrangements are appropriate for consultation or co-operation with the United Nations and its organs, in particular the United Nations Conference on Trade and Development, and with the Food and Agriculture Organization and such other specialized agencies of the United Nations and intergovernmental organizations as may be appropriate.

(2) The Council, bearing in mind the particular role of the United Nations Conference on Trade and Development in international commodity trade, will, as it considers appropriate, keep the United Nations Conference on Trade and Development informed of its activities and programmes of work.

(3) If the Council finds that any terms of this Convention are materially inconsistent with such requirements as may be laid down by the United Nations through its appropriate organs or by its specialized agencies regarding intergovernmental commodity agreements, the inconsistency shall be deemed to be a circumstance affecting adversely the operation of this Convention and the procedure prescribed in Article 32 shall be applied.

Article 20 *Privileges and Immunities*

(1) The Council shall have legal personality. It shall in particular have the capacity to contract, acquire and dispose of movable and immovable property and to institute legal proceedings.

(2) The status, privileges and immunities of the Council in the territory of the United Kingdom shall continue to be governed by the Headquarters Agreement between the Government of the United Kingdom of Great Britain and Northern Ireland and the International Wheat Council signed at London on 28 November 1968,

(3) The Agreement referred to in paragraph (2) of this Article shall be independent of the present Convention. It shall however terminate:

(a) by agreement between the Government of the United Kingdom of Great Britain and Northern Ireland and the Council, or

(b) in the event of the seat of the Council being moved from the United Kingdom, or

(c) in the event of the Council ceasing to exist.

(4) In the event of the seat of the Council being moved from the United Kingdom, the Government of the member in which the seat of the Council is situated shall conclude with the Council an international agreement relating to the status, privileges and immunities of the Council, its Executive Director, its staff and representatives of members at meetings convened by the Council.

Article 21

Finance

(1) The expenses of delegations to the Council and of representatives on its Committees and Sub-Committees shall be met by their respective Governments. The other expenses necessary for the administration of this Convention shall be met by annual contributions from all members. The contribution of each member for each crop year shall be in the proportion which the number of its votes in the Annex bears to the total of the votes of members in the Annex, as adjusted under paragraph (2) of Article 11 to reflect the membership of the Convention at the time when the budget for that crop year is adopted.

(2) At its first session after this Convention comes into force, the Council shall approve its budget for the crop year ending 30 June 1987, and assess the contribution to be paid by each member.

(3) The Council shall, at a session during the second half of each crop year, approve its budget for the following crop year and assess the contribution to be paid by each member for that crop year.

(4) The initial contribution of any member acceding to this Convention under paragraph (1) of Article 27 shall be assessed by the Council on the basis of the votes to be distributed to it under paragraph (2) (b) of Article 11 and the period remaining in the current crop year, but the assessments made upon other members for the current crop year shall not be altered.

(5) Contributions shall be payable immediately upon assessment.

(6) If, at the end of six months following the date on which its contribution is due in accordance with paragraph (5) of this Article, a member has not paid its full contribution, the Executive Director shall request the member to make payment as quickly as possible. If, at the expiration of six months after the request of the Executive Director, the member has still not paid its contribution, its voting rights in

the Council and in the Executive Committee shall be suspended until such time as it has made full payment of the contribution.

(7) A member whose voting rights have been suspended under paragraph (6) of this Article shall not be deprived of any of its other rights or relieved of any of its obligations under this Convention, unless the Council so decides by special vote. It shall remain liable to pay its contribution and to meet any other of its financial obligations under this Convention.

(8) The Council shall, each crop year, publish an audited statement of its receipts and expenditures in the previous crop year.

(9) The Council shall, prior to its dissolution, provide for the settlement of its liabilities and the disposal of its records and assets.

Article 22

Economic Provisions

In order to assure supplies of wheat and other grains to importing members and markets for wheat and other grains to exporting members at equitable and stable prices, the Council shall at an appropriate time examine the possibility of the negotiation of a new international agreement or convention with economic provisions. When it is judged that such a negotiation could be successfully concluded, the Council shall request the Secretary-General of the United Nations Conference on Trade and Development to convene a negotiating conference.

PART III

FINAL PROVISIONS

Article 23

Depositary

(1) The Secretary-General of the United Nations is hereby designated as the depositary of this Convention.

(2) The depositary shall notify all signatory and acceding Governments of each signature, ratification, acceptance, approval, provisional application of, and accession to, this Convention, as well as each notification and notice received under Articles 29 and 32.

Article 24

Signature

This Convention shall be open for signature at United Nations Headquarters from 1 May 1986 until and including 30 June 1986 by the Governments listed in the Annex and any Government member of the United Nations Conference on Trade and Development.

Article 25
Ratification, Acceptance, Approval

(1) This Convention shall be subject to ratification, acceptance or approval by each signatory Government in accordance with its respective constitutional procedures.

(2) Instruments of ratification, acceptance or approval shall be deposited with the depositary not later than 30 June 1986. The Council may, however, grant one or more extensions of time to any signatory Government which is unable to deposit its instrument by that date. The Council shall inform the depositary of all such extensions of time.

Article 26
Provisional Application

Any signatory Government and any other Government eligible to sign this Convention, or whose application for accession is approved by the Council, may deposit with the depositary a declaration of provisional application. Any Government depositing such a declaration shall provisionally apply this Convention and be provisionally regarded as a party thereto.

Article 27
Accession

(1) Any Government listed in the Annex and any Government member of the United Nations Conference on Trade and Development may accede to the present Convention until and including 30 June 1986, except that the Council may grant one or more extensions of time to any Government which has not deposited its instrument by that date.

(2) This Convention shall be open for accession after 30 June 1986 by the Governments of all States upon such conditions as the Council considers appropriate. Accession shall be effected by the deposit of an instrument of accession with the depositary. Such instruments of accession shall state that the Government accepts all the conditions established by the Council.

(3) Where, for the purposes of the operation of this Convention, reference is made to members listed in the Annex, any member the Government of which has acceded to this Convention on conditions prescribed by the Council in accordance with this Article shall be deemed to be listed in the Annex.

Article 28
Entry into Force

(1) This Convention shall enter into force on 1 July 1986 if instruments of ratification, acceptance, approval or accession, or declarations of provisional application have been deposited not later than 30 June 1986 on behalf of Governments holding, at least, 60 per cent of votes set out in the Annex.

(2) If this Convention does not enter into force in accordance with paragraph (I) of this Article, the Governments which have deposited instruments of ratification, acceptance, approval or accession, or declarations of provisional application may decide by mutual consent that it shall enter into force between themselves, or may take whatever action they consider the situation requires.

Article 29 Withdrawal

Any member may withdraw from this Convention at the end of any crop year by giving written notice of withdrawal to the depositary at least ninety days prior to the end of that crop year, but shall not thereby be released from any obligations under this Convention which have not been discharged by the end of that crop year. The member shall simultaneously inform the Council of the action it has taken.

Article 30 Exclusion

If the Council finds that any member is in breach of its obligations under this Convention and decides further that such breach significantly impairs the operation of this Convention, it may, by special vote, exclude such member from the Council. The Council shall immediately notify the depositary of any such decision. Ninety days after the date of the Council's decision, that member shall cease to be a member of the Council.

Article 31 Settlement of Accounts

(1) The Council shall determine any settlement of accounts which it finds equitable with a member which has withdrawn from this Convention or which has been excluded from the Council, or has otherwise ceased to be a party to this Convention. The Council shall retain any amounts already paid by such member. Such member shall be bound to pay any amounts due from it to the Council.

(2) Upon termination of this Convention, any member referred to in paragraph (1) of this Article shall not be entitled to any share of the proceeds of the liquidation or the other assets of the Council; nor shall it be burdened with any part of the deficit, if any, of the Council.

Article 32 Amendment

(1) The Council may by special vote recommend to members an amendment of this Convention. The amendment shall become effective 100 days after the depositary has received notifications of acceptance from exporting members which hold two thirds of the votes of the exporting members and by importing members which hold two thirds of the votes of the importing members, or on such later date as the Council may have determined by special vote. The Council may fix a time within which each member shall notify the depositary of its acceptance of the amendment and, if the amendment has not become effective by such time, it shall be considered withdrawn. The Council

shall provide the depositary with the information necessary to determine whether the notifications of acceptance received are sufficient to make the amendment effective.

(2) Any member on behalf of which notification of acceptance of an amendment has not been made by the date on which such amendment becomes effective shall as of that date cease to be a party to this Convention, unless such member has satisfied the Council that acceptance could not be secured in time owing to difficulties in completing its constitutional procedures and the Council decides to extend for such member the period fixed for acceptance. Such member shall not be bound by the amendment before it has notified its acceptance thereof.

Article 33

Duration, Extension and Termination

(1) This Convention shall remain in force until 30 June 1991, unless extended under paragraph (2) of this Article, or terminated earlier under paragraph (3) of this Article, or replaced before that date by a new agreement or convention negotiated under Article 22.

(2) The Council may, by special vote, extend this Convention beyond 30 June 1991 for successive periods not exceeding two years on each occasion. Any member which does not accept such extension of this Convention shall so inform the Council and shall cease to be a party to this Convention from the beginning of the period of extension.

(3) The Council may at any time decide, by special vote, to terminate this Convention with effect from such date and subject to such conditions as it may determine.

(4) Upon termination of this Convention, the Council shall continue in being for such time as may be required to carry out its liquidation and shall have such powers and exercise such functions as may be necessary for that purpose.

(5) The Council shall notify the depositary of any action taken under paragraph (2) or paragraph (3) of this Article.

Article 34

Relationship of Preamble to Convention

This Convention includes the Preamble to the International Wheat Agreement, 1986.

In witness whereof the undersigned, having been duly authorized to this effect by their respective Governments, have signed this Convention on the dates appearing opposite their signatures.

DONE at London, this fourteenth day of March, One Thousand, Nine Hundred and Eighty-Six, the texts of this Convention in the English, French, Russian and Spanish languages being equally authentic.

ANNEX

VOTES OF MEMBERS UNDER ARTICLE 11

Algeria	14
Argentina	88
Australia	129
Austria	1
Barbados	1
Bolivia	5
Brazil	70
Canada	286
Costa Rica	3
Cuba	2
Dominican Republic	1
Ecuador	3
Egypt (Arab Republic of)	71
El Salvador	2
European Economic Community	424
Finland	2
Ghana	2
Guatemala	3
India	39
Iran	2
Iraq	5
Israel	5
Japan	185
Kenya	4
Korea, Republic of	20
Lebanon	10
Libyan Arab Jamahiriya	5
Malta	2
Mauritius	2
Morocco	10
Nigeria	8
Norway	15
Pakistan	18
Panama	2
Peru	19
Saudi Arabia	12
South Africa	11
Sweden	10
Switzerland	18

Syrian Arab Republic	5
Trinidad and Tobago	4
Tunisia	5
Turkey	4
Union of Soviet Socialist Republics	129
United States of America	311
Vatican City	1
Venezuela	30
Yemen Arab Republic	2

2,000

DECLARATIONS MADE UPON SIGNATURE

CUBA

[TRANSLATION]

The signature of the Republic of Cuba to the International Wheat Agreement, 1986, shall not be interpreted as recognition or acceptance on the part of the Government of the Republic of Cuba of the racist Government of South Africa, which does not represent the South African people and which, because of its systematic practice of the discriminatory policy of apartheid, has been expelled from international agencies, condemned by the United Nations and rejected by all the peoples of the world.

The signature of the Republic of Cuba to the International Wheat Agreement, 1986, shall not be interpreted as recognition or acceptance on the part of the Government of the Republic of Cuba of the Republic of Korea, because Cuba considers that it does not genuinely represent the interests of the Korean people.

The Government of the Republic of Cuba considers that the provisions contained in articles 24, 26 and 27 of the Agreement are discriminatory because they exclude a number of States from the right to sign, provisionally apply and accede to the Agreement, which is contrary to the principle of universality.

UNION OF SOVIET SOCIALIST REPUBLICS

[TRANSLATION]

(a) Should the European Economic Community become a party to this Convention, the participation to the Convention by the Union of Soviet Socialist Republics shall not create for it any obligations with regard to that Community.

(b) In the light of the well-known position on the Korean question, the Union of Soviet Socialist Republics cannot accept as valid the designation "Republic of Korea" contained in the annex to the Convention.

**DECLARATIONS MADE UPON ACCEPTANCE (A) OR DECLARATION OF
PROVISIONAL APPLICATION (n)**

ITALY(n)

[TRANSLATION — TRADUCTION]

The Government of Italy will apply the Wheat Trade Convention, 1986, provisionally within the limits authorized by the Italian legal order.

JAPAN (n)

“The Government of Japan implements the Convention, during the period of provisional application, within the limitations of its internal legislations and budgets.”

REPUBLIC OF KOREA (n)

“The Government of the Republic of Korea will provisionally apply, within the limitations of the domestic legislation and budgetary process of the Republic of Korea, the Wheat Trade Convention, 1986.”

UNION OF SOVIET
SOCIALIST REPUBLICS (A)

[Confirming the declaration made upon signature.]

UNITED STATES OF AMERICA (n)

“The United States of America will provisionally apply within the limitations of the United States internal legislation and budgetary process the Wheat Trade Convention, 1986.”

FOOD AID CONVENTION

PART I OBJECTIVE AND DEFINITIONS

Article 1 *Objective*

The objective of this Convention is to secure, through a joint effort by the international community, the achievement of the World Food Conference target of at least 10 million tonnes of food aid annually to developing countries in the form of grain suitable for human consumption, and as determined by the provisions of this Convention.

Article 2 *Definitions*

(1) For the purposes of this Convention:

- (a) “Committee” means the Food Aid Committee referred to in Article IX;
- (b) “member” means a party to this Convention;
- (c) Executive Director” means the Executive Director of the International Wheat Council;
- (d) “Secretariat” means the secretariat of the International Wheat Council;
- (e) “grain” or “grains” means wheat, barley, maize, millet, oats, rye, sorghum and rice, and any other type of grain suitable for human consumption that the Committee may decide, or products derived therefrom, including products of secondary processing, as defined in the Rules of Procedure, subject to the provisions of paragraph (1) of Article 3;
- (f) “f.o.b.” means free on board;
- (g) “c.i.f.” means cost, insurance and freight;
- (h) “tonne” means 1,000 kilogrammes;
- (i) “year” means the period from 1 July to 30 June, unless otherwise stated.

(2) Any reference in this Convention to a “Government” or “Governments” shall be construed as including a reference to the European Economic Community (hereinafter referred to as the EEC). Accordingly, any reference in this Convention to “signature” or to the “deposit of instruments of ratification, acceptance or approval” or “an instrument of accession” or to a “declaration of provisional application” by a Government shall, in the case of the EEC, be construed as including signature or declaration of provisional application on behalf of the EEC by its competent authority,

and the deposit of the instrument required by the institutional procedures of the EEC to be deposited for the conclusion of an international agreement.

PART II **MAIN PROVISIONS**

Article 3 *Contributions of Members*

(1) The members of this Convention agree to contribute to developing countries grains as food aid, as defined in Article 2, paragraph (1) (e), suitable for human consumption and of an acceptable type and quality, or the cash equivalent thereof, in the minimum annual amounts specified in paragraph (3) below.

(2) To the maximum extent possible, contributions shall be made by members on a forward planning basis, so that recipient countries may be able to take account, in their development programmes, of the likely flow of food aid they will receive during each year of this Convention. Furthermore, members should, to the extent possible, indicate the amount of their contributions to be made in the form of gifts, and the grant element of any aid which is not in the form of gifts.

(3) The minimum annual contribution, in wheat equivalent, of each member towards the achievement of the objective of Article 1 is as follows:

<u>Member</u>	<u>Tonnes</u>
Argentina	35,000
Australia	400,000
Austria	20,000
Canada	600,000
European Economic Community and its member States	1,670,000
Finland	25,000
Japan	300,000
Norway	30,000
Sweden	40,000
Switzerland	27,000
United States of America	4,470,000

(4) For the purposes of the operation of this Convention, any member which has acceded to this Convention pursuant to paragraph (2) of Article 20 shall be deemed to be listed in paragraph (3) of this Article together with its minimum contribution as determined under the provisions of Article 20.

(5) In the case of the inability of a member to fulfil its obligations under this Convention in any one year, the obligations of that member shall be increased in the following year by the residual amount remaining from the preceding year.

(6) Contributions in the form of grains shall be placed in a f.o.b. forward position by members. However, donors are encouraged, as appropriate, to bear the costs of transporting their grain contributions under this Convention beyond the f.o.b. stage,

especially in emergency situations or in the case of shipments to low-income, food deficit countries. Due reference to the payment of such contributions shall be made in any reviews of the performance of members under this Convention.

(7) Grain purchases under sub-paragraph (A) of Article IV shall be from members of the Food Aid Convention, 1986, and the Wheat Trade Convention in force, with preference accorded to developing members of both Conventions, with a view to facilitating exports of, or processing by, developing members of both Conventions. In making purchases it shall be the general aim that the major part of such purchases shall come from developing countries, with priority being given to developing members of the Food Aid Convention. These provisions shall not however exclude the purchase of grain from a developing country, not a member of this Convention or the Wheat Trade Convention. In all purchases under this paragraph, special regard shall be given to the quality, the c.i.f. price advantages and the possibilities of speedy delivery to the recipient country and the specific requirements of the recipient countries themselves. Cash contributions shall not normally be used in any year to purchase grain from a country which is the same type of grain as that country has received as bilateral or multilateral food aid during the same year, or during previous years, if the grain so provided is still being used.

Article 4

Terms of Food Aid Contributions

Food aid under this Convention may be supplied on any of the following terms:

- (a) gifts of grain or gifts of cash to be used to purchase grain for the recipient country;
- (b) sales for the currency of the recipient country which is not transferable and is not convertible into currency or goods and services for use by the donor members;*
- (c) sales on credit, with payment to be made in reasonable annual amounts over periods of 20 years or more and with interest at rates which are below commercial rates prevailing in world markets;**

on the understanding that such aid shall be supplied to the maximum extent possible by way of gifts, especially in the case of least developed countries, low per capita income countries and other developing countries in serious economic difficulties.

Article 5

Channelling of Contributions

(1) Members may, in respect of their contributions under this Convention, specify a recipient country or countries.

* Under exceptional circumstances an exemption of not more than 10 per cent may be granted. This limitation may be waived for transactions which are to be used for the expansion of economic development activity in the recipient country, provided that the currency of the recipient country is not transferable or convertible in less than 10 years.

** The credit sales agreement may provide for payment of up to 15 per cent of principal upon delivery of the grain.

(2) Members may make their contributions bilaterally or through intergovernmental organizations and/or non-governmental organizations.

(3) Members shall give full consideration to the advantages of directing a greater proportion of food aid through multilateral channels, in particular the World Food Programme.

Article 6 *Wheat Equivalents*

(1) The Committee shall establish Rules of Procedure for the purposes of evaluating a member's contribution shipped in grain other than wheat, or in grain products, taking into account, where appropriate, the grain content of products and the commercial value of the grain or product relative to wheat.

(2) For the purposes of evaluating a member's contribution, cash provided for the purchase of grain shall be evaluated at prevailing international market prices for wheat. For the purposes of this paragraph, the Committee shall annually determine the prevailing international market price for the following year on the basis of the average monthly price of wheat for the preceding calendar year. The Committee shall establish a Rule of Procedure for the determination of the average monthly price of wheat.

(3) In determining the prevailing international market price under paragraph (2) of this Article, the Committee shall pay due consideration to any significant increase or decrease in the annual average price. A significant increase or decrease shall be considered to have taken place when the annual average price referred to in paragraph (2) of this Article rises more than 20 per cent above, or falls more than 20 per cent below, that of the previous calendar year, respectively. In that regard, the prevailing international market price actually used to evaluate a member's contribution shall not be more than 20 per cent above nor more than 20 per cent below that of the previous year.

Article 7 *Impact on Trade and Agricultural Production and Conduct of Aid Transactions*

(1) All aid transactions under this Convention shall be carried out in a way consistent with the concerns expressed in the current FAO Principles of Surplus Disposal and Guiding Lines. Members undertake to conduct all aid transactions under this Convention in such a way as to avoid harmful interference with normal patterns of production and international commercial trade.

(2) Members shall, as appropriate, act in accordance with the Guidelines and Criteria for Food Aid, approved by the Committee on Food Aid Policies and Programmes of the World Food Programme.

Article 8
Special Provisions for Emergency Needs

If in any year there is a substantial food grain production shortfall in low- income developing countries in a particular region or regions, the Chairman of the Committee, after considering information received from the Executive Director, may call a session of the Committee to consider the Seriousness of the production shortfall. The Committee may recommend that members should respond to the situation by increasing the amount of food aid available.

Article 9
Food Aid Committee

There shall be established a Food Aid Committee whose membership shall consist of all parties to this Convention. The Committee shall appoint a Chairman and a Vice-Chairman.

Article 10
Powers and Functions of the Committee

(1) The Committee shall:

(a) Receive from members, and members shall provide, regular reports on the amount, content, channelling and terms of their contributions under this Convention;

(b) Keep under review the purchase of grains financed by cash contributions with particular reference to purchases of grain from developing countries under paragraph (7) of Article 3.

(c) Examine the way in which the obligations undertaken under this Convention have been fulfilled; and

(d) Exchange information on a regular basis on the functioning of the food aid arrangements under this Convention.

(2) (a) The Committee shall seek from the Secretariats of the International Wheat Council and other appropriate organizations the information required to enable members to discharge their obligations in the most effective way. The information shall cover, in particular:

(i) details of production and requirements in low-income developing countries needed for the purposes of Article 8;

(ii) possibilities of using grain surpluses in developing countries for transactions under paragraph (7) of Article 3, and

(iii) possible effects of food aid on grain production and consumption in recipient countries.

(b) The Committee may also receive information from recipient countries and consult with them.

(3) The Committee shall issue reports as necessary.

(4) The Committee shall establish such rules of procedure as are necessary to carry out the provisions of this Convention.

(5) In addition to the powers and functions specified in this Article, the Committee shall have such other powers and perform such other functions as are necessary to carry out the provisions of this Convention.

Article 11 *Seat, Sessions and Quorum*

(1) The seat of the Committee shall be in London.

(2) The Committee shall meet at least twice a year in conjunction with the statutory sessions of the International Wheat Council. The Committee shall meet also at such other times as the Chairman shall decide; or at the request of three members; or as otherwise required by this Convention.

(3) The presence of delegates representing two thirds of the membership of the Committee shall be necessary to constitute a quorum at any session of the Committee.

Article 12 *Decisions*

The decisions of the Committee shall be reached by consensus.

Article 13 *Admission of Observers*

The Committee may, when appropriate, invite representatives from other international organizations, whose membership is limited to Governments that are members of the United Nations, or its specialized agencies, to attend its open meetings as observers.

Article 14 *Administrative Provisions*

The Committee shall use the services of the Secretariat for the performance of such administrative duties as the Committee may request, including the processing and distribution of documentation and reports.

Article 15 *Defaults and Disputes*

In the case of a dispute concerning the interpretation or application of this Convention, or of a default in obligations under this Convention, the Committee shall meet and take appropriate action.

PART III FINAL PROVISIONS

Article 16 Depositary

The Secretary-General of the United Nations is hereby designated as the depositary of this Convention.

Article 17 Signature

This Convention shall be open for signature at United Nations Headquarters from 1 May 1986 until and including 30 June 1986 by the Governments referred to in paragraph (3) of Article III.

Article 18 Ratification, Acceptance or Approval

This Convention shall be subject to ratification, acceptance or approval by each signatory Government in accordance with its constitutional procedures. Instruments of ratification, acceptance or approval shall be deposited with the depositary not later than 30 June 1986, except that the Committee may grant one or more extensions of time to any signatory Government that has not deposited its instrument of ratification, acceptance or approval by that date.

Article 19 Provisional Application

Any signatory Government may deposit with the depositary a declaration of provisional application of this Convention. Any such Government shall provisionally apply this Convention and be provisionally regarded as a party thereto.

Article 20 Accession

(1) This Convention shall be open for accession by any Government referred to in paragraph (3) of Article 3 that has not signed this Convention. Instruments of accession shall be deposited with the depositary not later than 30 June 1986, except that the Committee may grant one or more extensions of time to any Government that has not deposited its instrument of accession by that date.

(2) Once this Convention has entered into force in accordance with Article 21, it shall be open for accession by any Government other than those referred to in paragraph (3) of Article 3, upon such conditions as the Committee considers appropriate. Instruments of accession shall be deposited with the depositary.

(3) Any Government acceding to this Convention under paragraph (1) or paragraph (2) of this Article may deposit with the depositary a declaration of provisional

application of this Convention pending the deposit of its instrument of accession. Any such Government shall provisionally apply this Convention and be provisionally regarded as a party thereto.

Article 21 *Entry into Force*

(1) This Convention shall enter into force on 1 July 1986 if by 30 June 1986 the Governments referred to in paragraph (3) of Article 3 have deposited instruments of ratification, acceptance, approval or accession, or declarations of provisional application, and provided that the Wheat Trade Convention, 1986 is in force.

(2) If this Convention does not enter into force in accordance with paragraph (1) of this Article, the Governments which have deposited instruments of ratification, acceptance, approval or accession, or declarations of provisional application may decide by unanimous consent that it shall enter into force among themselves provided that the Wheat Trade Convention, 1986 is in force, or may take whatever other action they consider the situation requires.

Article 22 *Duration, Extension and Termination*

(1) This Convention shall remain in force until and including 30 June 1989, unless extended under paragraph (2) of this Article or terminated earlier under paragraph (4) of this Article, provided that the Wheat Trade Convention, 1986, or a new Wheat Trade Convention replacing it, remains in force until and including that date.

(2) The Committee may extend the Convention beyond 30 June 1989 for successive periods not exceeding two years on each occasion, provided always that the Wheat Trade Convention, 1986, or a new Wheat Trade Convention replacing it, remains in force during the period of the extension.

(3) If the Convention is extended under paragraph (2) of this Article, the annual contributions of members under paragraph (3) of Article 3 may be subject to review by members before the entry into force of each extension. Their respective obligations, as reviewed, shall remain unchanged for the duration of each extension.

(4) In the event of this Convention being terminated, the Committee shall continue in being for such time as may be required to carry out its liquidation, and shall have such powers, and exercise such functions, as may be necessary for that purpose.

Article 23 *Withdrawal and Rejoining*

(I) Any member may withdraw from this Convention at the end of any year by giving written notice of withdrawal to the depositary at least ninety days prior to the end of that year, but shall not thereby be released from any obligations incurred under this Convention which have not been discharged by the end of that year. The member shall simultaneously inform the Committee of the action it has taken.

(2) Any member which withdraws from this Convention may thereafter rejoin by giving notice to the Committee. It shall be a condition of rejoining the Convention that the member shall be responsible for fulfilling its full annual obligations with effect from the year in which it rejoins.

Article 24

*Relationship of this Convention to the INTERNATIONAL
WHEAT AGREEMENT, 1986*

This Convention shall replace the Food Aid Convention, 1980, as extended, and shall be one of the constituent instruments of the International Wheat Agreement, 1986.

Article 25

Notification by Depositary

The Secretary-General of the United Nations as depositary shall notify all signatory and acceding Governments of each signature, ratification, acceptance, approval, provisional application of, and accession to, this Convention.

Article 26

Authentic Texts

The texts of this Convention in the English, French, Russian and Spanish languages shall all be equally authentic.

In witness whereof the undersigned, having been duly authorized to this effect by their respective Governments or authorities, have signed this Convention on the dates appearing opposite their signatures.

DONE at London, this thirteenth day of March, One Thousand, Nine Hundred and Eighty-Six.

**DECLARATIONS MADE UPON DECLARATION OF PROVISIONAL
APPLICATION**

ITALY

[TRANSLATION — TRADUCTION]

The Government of Italy will apply the Food Aid Convention, 1986, provisionally within the limits authorized by the Italian legal order.

JAPAN

“...The Government of Japan implements the Convention, during the period of provisional application, within the limitations of its internal legislations and budgets.”

UNITED STATES OF AMERICA

“...The United States of America will provisionally apply within the limitations of the United States internal legislation and budgetary process the Food Aid Convention, 1986.”